

The Four Essential Elements of Effective ReEntry

**Presentation to the Indiana
Department of Correction**

August 14, 2006

Introduction

- **Indiana**
 - 85 Counties receive Community Correction Grants from DOC;
 - Community Corrections is controlled by local advisory board, employees are county employees;
 - Parole division of DOC, Parole Board appointed by Governor;
 - Probation under control of Circuit Court and supervises sentences from Superior and Circuit Courts
- **Allen County** **Pop: 330,000**
- **Allen Superior Court**
 - 3 judges, 3 magistrates
 - 1800 felonies; 40,000 misdemeanors & infractions

Introduction

Community Transition Act

- Passed in 1999 to ease prison crowding
- Early release for selected inmates:
 - A and B Felons 120 Days
 - C Felons 90 Days
 - D Felons 60 Days
 - Nonviolent Drug Offenders 180 Days
- Voluntary Participation by counties
- Level of supervision and eligibility determined by sentencing Court
- DOC pays \$35.00 for first 30 days, and \$15.00 per day there after

Introduction

Returning Inmates: Allen County

- 400 offenders return to Allen County/year:
 - 200 less violent and/or probation supervision
 - 74 to Quadrants 1, 2 and 3 (37%)
 - 126 to Quadrant 4 (63%)
(Q4 = 17% of county population)

Pilot in Quadrant 4: July, 2001 to June 30,
2003

Introduction

- **Phase I** - Pilot in Quadrant 4: July, 2001 to June 30, 2003 for parolees only
- **Phase II** – July 1, 2003 to June 30, 2005 included parolees from all quadrants
- **Phase III** – July 1, 2004 to present includes parolees and probationers

ReEntry Court Initiative Mission Statement

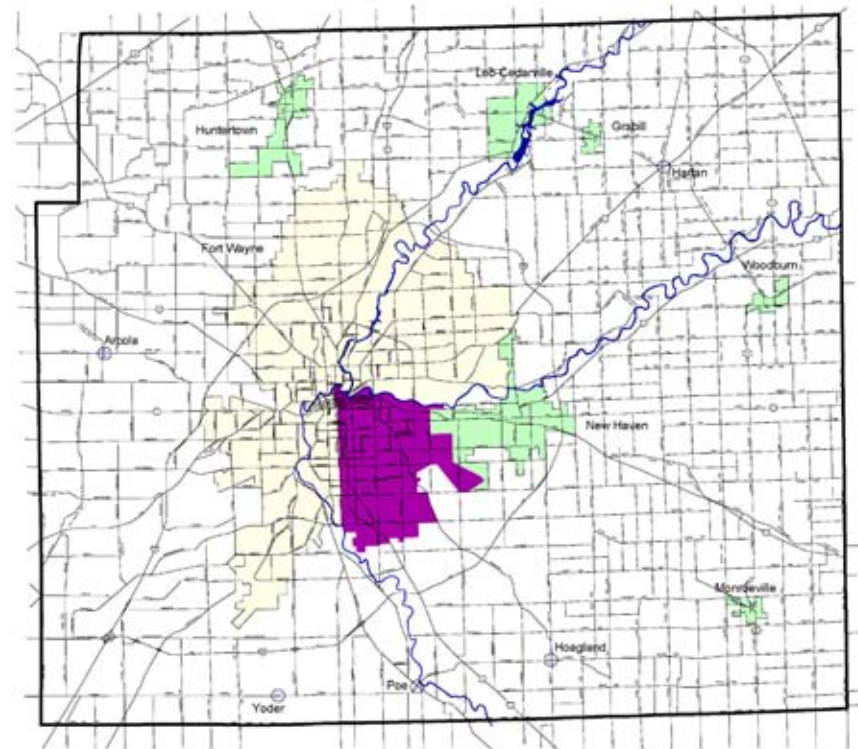
The mission of the Allen County ReEntry Court is to enhance the reintegration of offenders into the community through the provision of necessary services to those returning offenders while protecting the safety of the community.

Goals:

- Produce system that could be effective w/ serious and violent offenders; and
- Produce system change that would operate w/in local funding parameters

Allen County, Indiana

- Allen County
 - 331,849 persons
- City of Fort Wayne
 - 220,497 persons
- Quadrant 4
 - 49,878 Persons
 - 22% of Fort Wayne population
 - 15% of Allen County population



Partners Come to the Table

- Allen Superior Court
- Allen County Community Corrections
- City of Fort Wayne
- Indiana Department of Correction
- Indiana Parole
- Indiana Criminal Justice Institute
- Park Center Community Mental Health Center
- U.S. Department of Justice – Office of Justice Programs
- Fort Wayne Community
 - Faith-Based
 - Neighborhoods
 - Universities
 - Business
- Workforce Investment Act Partners
- Allen County Department of Family and Children Services
- Indiana Family and Social Services Administration
- Allen County Prosecuting Attorney

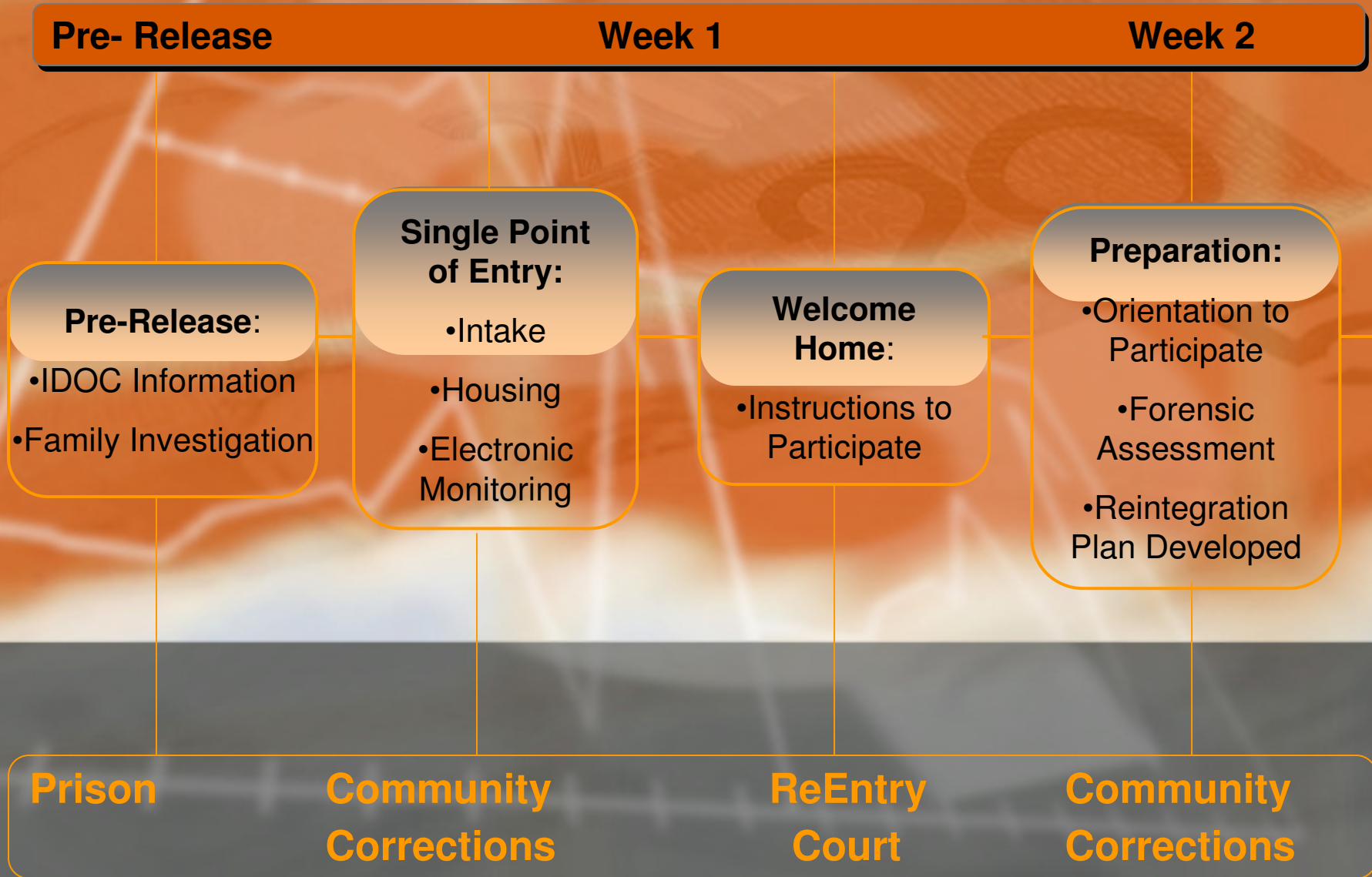
Four Essential Elements

- **Supervision**-includes random drug testing; city and county law enforcement conducting random employment and residence checks.
- **Assessment**-of mental health and functioning that identifies criminogenic needs and assists with producing *Change Plan*.
- **Judicial Involvement**-throughout process rather than only at point of revocation and uses the notion of Therapeutic Jurisprudence as a motivator for changing behavior.
- **Case Management / Services**-Case manager monitors participant's compliance and stage of change. Also refers participant to wide array of services available within Allen County Community Corrections and in the Community.

ReEntry Team Composition

- ReEntry Court Judge and Support Staff
- ReEntry Director
- District Parole Supervisor
- Transition Coordinator
- Supervising Clinical Psychologist
- Coordinator of the Mental Health Assessment and Treatment Division
- Local Community Mental Health Center Representative
- ReEntry Court Case Managers
- Adult Probation Officers
- Victim Services Representatives
- Faith-based programs

ReEntry Court Process



ReEntry Court Process

Week 3

Weeks 5 - 52

**Reintegration
Plan Imposed**

Continual Supervision and Program Delivery

Supervision

Electronic
Monitoring

Case
Management

Community
Service Work
Crews

Programs and Services

Cognitive Skills

Employment

Substance Abuse

Adult Education

Mental Health

Sex Offender
Intervention

Restorative Interventions

Victim Awareness

Family Counseling

Community
Mentoring

Oversight

- Graduated Sanctions and Rewards

**ReEntry
Court**

**Community
Corrections**

**ReEntry
Court**

Internal Program Components

- **Containment and Supervision**-Special Deputies and sworn officers from other agencies supplement supervision of electronic monitoring equipment.
- **Mental Health Assessment**-Intelligence and personality testing and risk assessments administered by state-credentialed staff and supervised by clinical psychologist.
- **Case Management**-Provide accountability for behavior and guidance in goal setting and motivation to change behavior.
- **Cognitive/Behavioral Interventions**-Includes all three phases of substance abuse treatment and relapse prevention classes taught by certified facilitators and “Choices” class-a 12 week program addressing alternatives to negative choices.

Internal Program Components

- **Cognitive Motivational Interventions**-Focusing on ReEntry (F.O.R) a Change is a 12-session program with a primary objective of increasing participants' motivation to set their own agenda for positive change.
- **Life Skills Interventions**-Employment Academy providing soft job skills and communication and problem-solving skills on the job. Adult basic skills provides an opportunity to earn a G.E.D.
- **Housing Assistance**-Partnerships with several local half-way houses provides transitional housing for qualifying individuals.
- **Victim Notification and Restitution**-Information about the inmate's conditions of release and release date are given to victims prior to the inmate's release. Victims are given the chance to contact the court prior to release to express concerns about the release, and the program attempts to collect restitution owed to the victim.

Internal Program Components

- **Driver's License Assistance**-BMV office provides contact person who works with ReEntry Director and local court officials to assist with reinstatement of driving privileges for individuals complying with the ReEntry Court program.
- **Parole**-District Parole office processes requests for travel permits, terminations and releases. Individuals who successfully complete the program are eligible for reduction or complete elimination of remaining parole time if approved by the Parole Board.
- **Probation**-Local probation officers assume supervision upon completion of early release time and process requests for travel permits and terminations and releases. Individuals who successfully complete the program are eligible for reduction or complete elimination of remaining probation time if approved by the Court.

External Program Components

- **Family ReConnect**-Faith-based partnership with local congregations who provide support and counseling with regard to issues faced by the families of returning inmates and provide regular recreational activities for families.
- **Division of Family Resources**-Provides an on-site staff person each week to screen participants for eligibility for TANF, Food Stamps and other public benefits. New legislation allows drug offenders who were previously ineligible for benefits to receive benefits if participating in a ReEntry Court program.
- **Community Mental Health Center**-Provides expedited access to evaluation, medication and counseling services. An on-site staff person attends all ReEntry Court sessions and case staffings.

External Program Components

- **Faith-Based Mentoring**-Pastors and trained volunteers from local faith communities meet regularly with participants to encourage their continued commitment to a productive role in society and assist with needs expressed by the participant.
- **Mentoring for Children of Incarcerated Inmates**-Mentors for this faith-based initiative are recruited and trained by the local Big Brothers/Big Sisters agency. Matches are made with a one-year commitment that will cover the time the parent transitions from the prison.
- **Sexual Offender Counseling**-Treatment that is mandated by the State Department of Correction and by the local courts is provided in two phases. This treatment includes individual and group sessions and regular polygraphs to monitor compliance.

Program Impact Data

Re-Arrest Data (Cumulative %) Post Release from Prison

# Months	ReEntry I		ReEntry II		National Average**
	Sat. n=91	Unsat. n=118	Sat. n=104	Unsat. n=127	
0-12					
Arrested	N/A*	30%	N/A*	24%	44%
0-24					
Arrested	34%	40%	N/A***	N/A***	59%
0-36					
Arrested	44%	54%	N/A***	N/A***	68%

* Individuals who satisfactorily completed generally would not have been arrested except for minor infractions or misdemeanor charges.

**Langan, P.A., Levin, D.J. (2002). Recidivism of prisoners released in 1994. US Department of Justice, Office of Justice Programs. Bureau of Justice Statistics, Special Report. NCJ 193427.

*** Sample sizes are too small for valid statistics due to the few individuals who are 2 or 3 years post release.

ReEntry Phase I (7/1/01 to 6/30/03)

Savings to Community

Expected Cost of Re-offending	\$3,325,022
Actual Cost of Re-offending	\$1,018,358
Total Savings To Community	\$2,306,664

ReEntry Phase I (7/1/01 to 6/30/03) Savings to Community

	Number of Charges	Expected Number	Actual Cost	Expected Cost	Total Savings
Within 1 st 12 months					
Violent Offenses	16	16.56	\$434,904	\$1,964,440	\$1,529,536
Property Offenses	11	41.07	\$101,023	\$462,245	\$361,222
Drug Offenses	9	35.60	\$124,196	\$587,522	\$463,326
Public Order	18	26.21	\$260,267	\$282,813	\$22,546
Other	12	3.43	\$97,968	\$28,002	\$ (69,966)
Totals	66	122.87	\$1,018,358	\$3,325,022	\$2,306,664

ReEntry Phase I (7/1/01 to 6/30/03)

Total Savings to State

	Cost per Day	# of Days	
Cost of Incarceration	\$55.00	20,853	\$1,146,915
State Reimbursement	\$15.00	20,853	\$ 312,795
Total Savings to State	\$40.00	20,853	\$ 834,120

ReEntry Phase I (7/1/01 to 6/30/03) Operational Costs

Actual Cost of Operation (\$250,000 per year)	\$500,000
Value of In-kind Services	\$135,000
Total Cost of Operation	\$635,000

ReEntry Phase I (7/1/01 to 6/30/03)

Cumulative Savings

Total Savings to State	\$834,120
Total Savings to Community	\$2,306,664
Total Cost of Operation	\$(635,000)
Cumulative Savings	\$2,505,784

ReEntry Phase II (7/1/03 to 6/30/05)

Savings to Community

Expected Cost of Re-offending	\$3,466,008
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Actual Cost of Re-offending	\$584,429
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Total Savings To Community	\$2,881,579
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ReEntry Phase II (7/1/03 to 6/30/05) Savings to Community

	Number of Charges	Expected Number	Actual Cost	Expected Cost	Total Savings
Within 1 st 12 Months					
Violent Offenses	3	17.25	\$82,110	\$2,046,292	\$1,964,182
Property Offenses	4	42.78	\$33,324	\$481,506	\$448,182
Drug Offenses	12	37.08	\$191,776	\$612,002	\$420,226
Public Order	19	27.31	\$268,955	\$294,597	\$25,642
Other	1	3.88	\$8,164	\$31,643	\$23,479
Totals	39	128.29	\$584,329	\$3,466,040	\$2,881,711

ReEntry Phase II (7/1/03 to 6/30/05) Total Savings to State

	Cost per Day	# of Days	
Cost of Incarceration	\$59.00	6,630	\$ 391,170
State Reimbursement	\$35.00	6,630	\$ 232,050
Savings to State	\$24.00	6,630	\$ 159,120
Cost of Incarceration	\$59.00	15,470	\$ 912,730
State Reimbursement	\$15.00	15,470	\$ 77,350
Savings to State	\$44.00	15,470	\$ 680,680
Total Savings to State			\$ 839,800

ReEntry Phase II (7/1/03 to 6/30/05) Operational Costs

Actual Cost of Operation (\$250,000 per year)	\$500,000
Value of In-kind Services	\$135,000
Total Cost of Operation	\$635,000

ReEntry Phase II (7/1/03 to 6/30/05) Cumulative Savings

Total Savings to State	\$839,800
Total Savings to Community	\$2,881,711
Total Cost of Operation	\$(635,000)
Total Savings	\$3,086,511

Cost Savings per Offender

ReEntry1

- Cost Savings =
\$2,505,784
- # of Offenders =
209
- Savings per Offender =
\$11,989

ReEntry2

- Cost Savings =
\$3,086,511
- # of Offenders =
221
- Savings per Offender =
\$13,966

Collateral Outcomes

- **July 1, 2003**-State legislature approved to opt out of federal restrictions (for a two-year trial period) on public assistance for individuals participating in a reentry court;
- **2001-2002**-Reduction in crime rates and cost of crimes in the amount of 4.9 million in pilot area;
- **2003**-Indiana DOC initiates TPCI to address pre-release issues by beginning release planning at incarceration

More Collateral Outcomes

- **July 2005** – State Legislature approves permanent opt out of federal restrictions on public assistance for individuals participating in a reentry court program.
- **March 2006** – State Department of Correction establishes reentry programming within state prisons.
- **July 2006** – State Legislature passes legislation establishing standards for reentry court programs.

READING LIST/RESOURCES

- “But They All Come Back”
by Jeremy Travis NCJ 181413
- “When Prisoners Return To The Community”
by Joan Petersilia PhD NCJ 184253
- When Prisoners Come Home
by Joan Petersilia PhD

- Urban Institute www.urban.org
- National Institute of Justice www.ojp.usdoj.gov/nij
- National Institute of Corrections www.nicic.org
- USDOJ:Office of Justice Programs www.ojp.usdoj.gov
- Legal Action Center www.lac.org
- Center for Law and Social Policy www.clasp.org

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Participant Referral Data

- **Total Referrals** 552 100.00%
- **Accepted** 286 51.81%
- **Currently Open** 30 5.43%
- **Total Denied** 236 42.75%

Participant Referral Data

• Total Denied	236	42.75%
• Offender Refused	129	23.37%
• Denied by Court	6	1.09%
• No Housing	47	8.51%
• No Sex Offender Housing	4	0.72%
• DOC Time Cut	25	4.53%
• Medical Condition	5	0.91%
• Mental Health Condition	4	0.72%
• Pending Charge	9	1.63%
• Other	7	1.27%

Participant Referral Data

Denial Category Definitions

- Denied by Court = Majority of Court Denials are from Circuit Court
- No Housing = "No Telephone/Unsuitable Housing" + "Offender Living with Victim"
- No Sex Offender Housing = Living with Victim/Children, Within 1000' of Park/School/etc, or Within one mile of victim

Participant Referral Data

Denial Category Definitions

- DOC Time Cut = "Sentence Time Too Long or Short"
- Pending Charge = "Active Warrant" + "Pending Felony Case"
- Other = "History of Violating Community-Based Program" + "Criminal History not Compatible"

Participant Demographic Data

- **Gender**

Male	456	83.36%
Female	91	16.64%

- **Race**

African American	387	70.75%
Caucasian	138	25.23%
Hispanic	17	3.11%
Asian / Pacific Islander	2	0.37%
American Indian	2	0.37%
Other	1	0.18%

Participant Demographic Data

- **Age at Intake**

18-20	24	4.39%
21-30	248	45.34%
31-40	150	27.42%
41-50	99	18.10%
51-60	22	4.02%
61-70	4	0.73%

Participant Demographic Data

- **Education Level at Intake**

Less Than Grade School	4	0.73%
Grade School Graduate	157	28.70%
GED	168	30.71%
High School Graduate	128	23.40%
More Than High School	9	1.65%
Unknown	81	14.81%

Participant Demographic Data

Mental Health Diagnoses Definitions

- **Axis I Diagnoses** – Refers to disorders or conditions that are, for the most part, treatable. The strategy is to alleviate the condition through treatment.
- **Axis II Diagnoses** – Refers to disorders that are long-term, chronic conditions. Strategy is to manage the condition to keep it from deteriorating.
- **Psychopathy (Robert Hare)** – A personality pattern characterized by manipulative behavior, a lack of empathy, very difficult in programs with others. Strategy is selective program placement with intense supervision.

Participant Demographic Data

- Mental Health Diagnoses at Intake

- Axis I Diagnoses

- Alcohol / Other Drug Disorders

- Alcohol Disorder 248

- Marijuana Disorder 239

- Cocaine Disorder 175

- Other Drug Disorder 62

- Depressive Disorder 39

- Anxiety Disorder 16

- Conduct Disorder 12

- Post Traumatic Stress Disorder 10

- Thought Disorders 9

Participant Demographic Data

- Mental Health Diagnoses at Intake

- **Axis II Diagnoses**

- Personality Disorders
 - Antisocial 299
 - Borderline 17
 - Other 39
 - Borderline Intellect Function 42

Participant Demographic Data

- **Index Offense by Category**

Drug Dealing / Possession	220	40.22%
Theft	90	16.54%
Robbery / Carjacking	79	14.08%
Assault	31	5.67%
Fraud	28	5.12%
Sex Offense	26	4.75%
Possession of Weapon	21	3.84%
Escape	18	3.29%
Traffic Violations	10	1.83%
Obstruction of Justice	9	1.65%
Arson	5	0.91%
Murder	4	0.73%
Stalking / Intimidation	3	0.55%
Kidnapping	2	0.37%
Criminal Recklessness	1	0.18%